

## Message Text

SECRET

PAGE 01 BONN 12871 01 OF 02 301818Z

65

ACTION EUR-12

INFO OCT-01 ISO-00 EURE-00 CIAE-00 DODE-00 PM-04 H-02

INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15

ACDA-07 TRSE-00 SAJ-01 NSCE-00 SSO-00 USIE-00 INRE-00

/061 W

----- 078137

O R 301800Z JUL 76

FM AMEMBASSY BONN

TO SECSTATE WASHDC IMMEDIATE 0823

INFO USMISSION USBERLIN

USMISSION NATO BRUSSELS

AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY MOSCOW

AMEMBASSY BERLIN

S E C R E T SECTION 01 OF 02 BONN 12871

FOR EUR/CE

E.O. 11652: GDS

TAGS: PGOV, PFOR, US, UK, FR, UR, GW, GE

SUBJECT: SOVIET PROPOSAL FOR EXCHANGE OF TELEGRAMS ON  
QA ANNIVERSARY

REF: STATE 185023

BEGIN SUMMARY: BONN GROUP HAS DISCUSSED THE SOVIET  
PROPOSAL. FCO PRELIMINARY REACTION IS THAT "WE  
SHOULD" AGREE, SAUVAGNARGUES TOLD SOVIET AMBASSADOR IN  
PARIS THAT HE WOULD NEED TO THINK IT OVER BUT HIS FIRST  
REACTION WAS "NOT NEGATIVE." GERMANS HAD NOT HAD  
KNOWLEDGE OF PROPOSAL BEFORE WE TOLD THEM, AND WERE  
RESERVED IN REACTING BUT GENERALLY NEGATIVE. END  
SUMMARY.

SECRET

SECRET

PAGE 02 BONN 12871 01 OF 02 301818Z

1. US REP MADE PRESENTATION ON SUBJECT IN BONN GROUP IN

ACCORDANCE WITH  
REFTEL. UK REP (HITCH) SAID FCO HAD HAD SAME BASIC  
SOVIET PITCH. HITCH SAID HE COULD NOT SAY, AS US REP  
HAD DONE, THAT THE BRITISH HAVE AN OPEN MIND.  
LONDON'S PRELIMINARY VIEW IS THAT "WE SHOULD."  
THE FCO FORESEES THIS AS THE LEAST DANGEROUS OF  
VARIOUS POSSIBILITIES.

2. THE FRENCH REP (BOISSIEU) ALSO SAID THAT PARIS HAD  
RECEIVED THE SAME SOVIET APPROACH. HE ADDED HE HAD NO  
INSTRUCTIONS. (IN A PREVIOUS TRIPARTITE MEETING  
BOISSIEU HAD TOLD US AND THE BRITISH THAT  
SAUVAGNARGUES HAD RESPONDED TO SOVIET AMBASSADOR  
CHERVONENKO BY SAYING HE WOULD HAVE TO THINK ABOUT IT  
BUT HIS INITIAL REACTION WAS NOT NEGATIVE.) BOISSIEU  
TOLD THE BONN GROUP THAT HE THOUGHT AN EXCHANGE  
WOULD TAKE PLACE. OTHERWISE WE WOULD EXPOSE OURSELVES  
TO ABRASIMOV'S IDEA OF A CEREMONY OR CELEBRATION, OR TO  
UNILATERAL SOVIET STATEMENT WHICH WOULD REQUIRE AN  
ALLIED RESPONSE.

3. THE FRG REP (HENZE) SAID THE SOVIETS HAD NOT  
INFORMED THEM OF THIS IDEA. IT WAS VERY DIFFICULT TO  
GIVE A FIRST REACTION BUT HE THOUGHT THERE WOULD BE  
A PROBLEM IN SAYING SOMETHING NOW WHICH MIGHT NOT BE  
FULLY CONSISTENT WITH THE MAY NATO COMMUNIQUE ISSUED AT  
OSLO. HE WOULD REPORT TO HIS AUTHORITIES.

4. ON MODALITIES, ALL REPS AGREED THERE WOULD HAVE TO  
BE PRIOR COORDINATION WITH THE SOVIETS. IT ALSO SEEMED  
SELF-EVIDENT, HOWEVER, THAT THE ALLIES SHOULD NOT ENTER  
INTO A NEGOTIATION ON THE TEXTS. BOISSIEU SUGGESTED  
THAT, ASSUMING THERE IS AGREEMENT TO HAVE AN EXCHANGE  
OF TELEGRAMS, AFTER THE SOVIETS WERE GIVEN AGREEMENT IN  
PRINCIPLE BY THE ALLIES, TEXTS COULD BE EXCHANGED  
INFORMALLY IN MOSCOW BY LOW RANKING OFFICIALS WITH NO  
AUTHORITY TO COMMENT ON THEM.

5. BOISSIEU THEN PASSED AROUND A "NON-TEXT" AS AN IDEA  
OF HOW AN ALLIED TEXT WOULD LOOK. (THERE WAS GENERAL  
SECRET

SECRET

PAGE 03 BONN 12871 01 OF 02 301818Z

AGREEMENT WITH THE US POINT THAT THE ALLIED TEXTS SHOULD B  
BE IDENTICAL IN SUBSTANCE, BUT NO ONE BELIEVED IT  
NECESSARY OR EVEN POSSIBLE THAT THE SOVIET TEXT WOULD  
BE THE SAME.)

6. BEGIN TEXT OF FRENCH "NON-TEXT":  
THE UNITED STATES OF AMERICA, FRANCE, GREAT BRITAIN,  
AND THE USSR FIVE YEARS AGO DEFINED TOGETHER, ON THE

BASIS OF THE RIGHTS AND RESPONSIBILITIES OF THE FOUR  
POWERS AND IN A FRAMEWORK ASSURING RESPECT FOR THE  
POSITIONS OF EACH, A GROUP OF PRACTICAL MEASURES  
DESIGNED TO IMPROVE THE LIVES OF BERLINERS, TO REINFORCE  
AND GUARANTEE THE WELLBEING OF THE CITY OF BERLIN, AND  
TO TRANSFORM THE CITY FROM A SUBJECT OF TENSION INTO A  
SYMBOL OF DETENTE.

SECRET

NNN

SECRET

PAGE 01 BONN 12871 02 OF 02 301840Z

65  
ACTION EUR-12

INFO OCT-01 ISO-00 EURE-00 CIAE-00 DODE-00 PM-04 H-02

INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15

ACDA-07 TRSE-00 SAJ-01 NSCE-00 SSO-00 USIE-00 INRE-00

/061 W  
----- 078450

O R 301828Z JUL 76  
FM AMEMBASSY BONN  
TO SECSTATE WASHDC IMMEDIATE 0824  
INFO USMISSION USBERLIN  
USMISSION NATO BRUSSELS  
AMEMBASSY LONDON  
AMEMBASSY PARIS  
AMEMBASSY MOSCOW  
AMEMBASSY BERLIN

S E C R E T SECTION 02 OF 02 BONN 12871

THE (BLANK) GOVERNMENT BELIEVES THAT THIS AGREEMENT HAS  
BEEN, ON THE WHOLE, CORRECTLY APPLIED AND HAS  
CONTRIBUTED TO THE RELAXATION OF TENSION IN CENTRAL  
EUROPE.

THE (BLANK) GOVERNMENT FOR ITS PART WILL MAKE EVERY

EFFORT THAT THE QA IN THE FUTURE BE EXECUTED IN AN EVEN  
MORE SATISFACTORY MANNER. IN ADDITION, THE (BLANK)  
GOVERNMENT WILL CONTINUE TO STRIVE FOR ITS STRICT  
OBSERVANCE AND FULL APPLICATION,  
AS MUCH IN THE  
INTEREST OF BERLINERS AS IN THE INTEREST OF SECURITY  
AND COOPERATION IN EUROPE. END TEXT.

7. COMMENT: DISCUSSION IN THE BONN GROUP WILL  
SECRET

SECRET

PAGE 02 BONN 12871 02 OF 02 301840Z

CONTINUE ON AUGUST 3, WHEN WE ARE SURE TO HAVE AN  
AUTHORITATIVE FRG REACTION. WE TEND TO SEE AN  
EXCHANGE AS THE LEAST OF EVILS. WE STRONGLY BELIEVE  
THAT ANY TEXT SHOULD TAKE ACCOUNT OF THE IMPER-  
FECTIONS IN THE OPERATION OF THE QA. WE UNDERSTAND  
THAT THE BRITISH HERE ARE AGAINST ANY SUCH INCLUSIONS.  
WE WOULD APPRECIATE THE DEPARTMENT'S REACTION TO THE  
ABOVE TEXT IN TIME FOR THE AUGUST 3 DISCUSSION. ALL  
OTHER REPS ARE FULLY AWARE OF INSTRUCTION PARA 4 REFTEL  
THAT FINAL US DECISION WILL BE BASED ON CONSENSUS  
REACHED IN BONN GROUP.  
HILLENBRAND

SECRET

NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** AGREEMENTS, GOVERNMENT REACTIONS, DIPLOMATIC COMMUNICATIONS, COMMEMORATIVE CELEBRATIONS, BERLIN  
QUADRIpartite MATTERS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 30 JUL 1976  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** ShawDG  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1976BONN12871  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Film Number:** D760295-0410  
**From:** BONN  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1976/newtext/t1976076/aaaaaevx.tel  
**Line Count:** 196  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Office:** ACTION EUR  
**Original Classification:** SECRET  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 4  
**Previous Channel Indicators:** n/a  
**Previous Classification:** SECRET  
**Previous Handling Restrictions:** n/a  
**Reference:** 76 STATE 185023  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** ShawDG  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 05 APR 2004  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <05 APR 2004 by greeneet>; APPROVED <12 AUG 2004 by ShawDG>  
**Review Markings:**

Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
04 MAY 2006

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** SOVIET PROPOSAL FOR EXCHANGE OF TELEGRAMS ON QA ANNIVERSARY  
**TAGS:** PGOV, PFOR, US, UK, FR, UR, GE, GC  
**To:** STATE  
**Type:** TE  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006